

City of South El Monte Annual Financial Report of its

Proposition A Local Return Fund Proposition C Local Return Fund Measure R Local Return Fund Measure M Local Return Fund

As of and for the Years Ended June 30, 2019 and 2018 with Report of Independent Auditors





	<u>PAGE</u>
FINANCIAL SECTION	
Report of Independent Auditors	1
Proposition A Local Return Fund: Basic Financial Statements: Balance Sheets Statements of Revenues, Expenditures and Changes in Fund Balance Supplementary Information: Schedule of Expenditures – Actual and LACMTA Approved Project Budget Schedule of Capital Assets	4 5 6 7
Proposition C Local Return Fund: Basic Financial Statements: Balance Sheets Statements of Revenues, Expenditures and Changes in Fund Balance Supplementary Information:	8 9
Schedule of Expenditures – Actual and LACMTA Approved Project Budget Schedule of Capital Assets	10 11
Measure R Local Return Fund: Basic Financial Statements: Balance Sheets Statements of Revenues, Expenditures and Changes in Fund Balance Supplementary Information: Schedule of Expenditures – Actual and LACMTA Approved Project Budget Schedule of Capital Assets	12 13 14 15
Measure M Local Return Fund: Basic Financial Statements: Balance Sheets Statements of Revenues, Expenditures and Changes in Fund Balance Supplementary Information: Schedule of Expenditures – Actual and LACMTA Approved Project Budget Schedule of Capital Assets	16 17 18 19
Notes to Funds Financial Statements	20
Report of Independent Auditors on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	24
Schedule of Findings on Internal Control over Financial Reporting	26

COMPLIANCE SECTION	
Report of Independent Auditors on Compliance Compliance Matrix	27 30
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	33
EXIT CONFERENCE	38







OFFICE LOCATIONS: Los Angeles Sacramento San Diego Manila

#### **Report of Independent Auditors**

To the Honorable Members of the City Council of the City of South El Monte, California and the Los Angeles County Metropolitan Transportation Authority

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Proposition A Local Return Fund, the Proposition C Local Return Fund, the Measure R Local Return Fund and the Measure M Local Return Fund (collectively, the Funds) of the City of South El Monte, California (the City) which comprise the Funds' balance sheets as of June 30, 2019 and 2018, and the related statements of revenues, expenditures and changes in fund balances for the years then ended, and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.





An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Proposition A Local Return Fund, the Proposition C Local Return Fund, the Measure R Local Return Fund and the Measure M Local Return Fund of the City of South El Monte, California, as of June 30, 2019 and 2018, and the respective changes in financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 2, the financial statements present only the Proposition A Local Return Fund, the Proposition C Local Return Fund, the Measure R Local Return Fund and the Measure M Local Return Fund of the City of South El Monte, California, and do not purport to, and do not present fairly the financial position of the City as of June 30, 2019 and 2018, and the changes in its financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Supplementary Information

Our audits were conducted for the purpose of forming opinions on each of the Funds' financial statements as a whole. The supplementary information identified in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information identified in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the Funds' basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the Funds' basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the Funds' basic financial statements or to the Funds' basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to each of the Funds' basic financial statements as a whole.



#### Other Reporting Required by Government Auditing Standards

Varguer & Company LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated August 27, 2020, on our consideration of the City's internal control over the Funds' financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over the Funds' financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over the Funds' financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over the Funds' financial reporting and compliance.

Glendale, California

August 27, 2020

		Jı	ıne	30
		2019		2018
ASSETS			_	
Cash and investments	\$	956,541	\$	578,533
	Total assets \$	956,541	\$	578,533
			-	
LIABILITIES AND FUND B	ALANCE			
Liabilities				
Accounts payable	\$	7,835	\$	4,766
Accrued payroll and employee benefits		10,793		-
Due to General Fund		362,909		-
	Total liabilities	381,537		4,766
Fund balance				
Restricted		575,004		573,767
	Total fund balance	575,004		573,767
Total liabilit	ies and fund balance \$	956,541	\$	578,533

		Years ended	June 30
	<u> </u>	2019	2018
Revenues			
Proposition A	\$	418,828 \$	388,249
Investment income		7,455	1,009
Cash fares		6,288	5,661
	Total revenues	432,571	394,919
Expenditures			
Various projects		431,334	301,976
	Total expenditures	431,334	301,976
Excess of revenues over expenditures		1,237	92,943
Fund balance at beginning of year	<u> </u>	573,767	480,824
Fund balance at end of year	\$	575,004 \$	573,767

# City of South El Monte Proposition A Local Return Fund Supplementary Information Schedule of Expenditures – Actual and LACMTA Approved Project Budget Year ended June 30, 2019 (With Comparative Actuals for 2018)

						Variance	
Project			LACMTA			Positive	2018
Code	Project Name	_	Budget	 Actual	_	(Negative)	Actual
120-01	Paratransit	\$	282,956	\$ 298,269	\$	(15,313) \$	209,451
130-02	Special Events		17,932	12,296		5,636	11,121
170-01	Bus Shelter Maintenance		75,269	74,618	*	651	41,688
480-04	Administration	_	40,646	 46,151	_	(5,505)	39,716
	Total expenditures	\$	416,803	\$ 431,334	\$	(14,531) \$	301,976

<sup>\*</sup> See Compliance Matrix and Schedule of Findings and Questioned Costs.

Date Acquired	Description		Balance July 1, 2018	Additions	Deletions	Balance June 30, 2019
10/24/1991	2 Bus Shelters	\$	10,036	\$ - \$	- \$	10,036
11/27/1991	2 Bus Shelters		10,036	-	-	10,036
02/13/1992	91 Champion Bus-30 PAX		86,933	-	-	86,933
06/26/2003	2004 El Dorado Activan		40,685	-	-	40,685
10/25/2006	Pressure Washer with Trailer		6,473	-	-	6,473
04/29/2008	Pressure Washer		5,000	-	-	5,000
06/03/2008	Bus Shelters		84,366	-	-	84,366
09/01/2008	Bus Shelters		71,833	-	-	71,833
11/04/2014	Dodge Grand Caravan		45,260	-	-	45,260
11/30/2016	Dodge Caravan		43,338		<u> </u>	43,338
		Total \$	403,960	\$\$	\$\$	403,960

		Ju	ne 3	0
		2019		2018
ASSETS				
Cash and investments	\$_	595,055	\$	245,346
Total asse	ets \$	595,055	\$	245,346
LIABILITIES AND FUND BALANCE				
Liabilities				
Account payable	\$	5,831	\$	1,087
Accrued payroll and employee benefits		1,665		-
Due to General Fund		21,180		
Total liabiliti	es _	28,676		1,087
Fund balance				
Restricted		566,379		244,259
Total fund balan	ce _	566,379		244,259
Total liabilities and fund balan	ce \$	595,055	\$	245,346

		Years ended .	lune 30
		2019	2018
Revenues			
Proposition C	\$	347,406 \$	320,575
Investment income		3,139	236
	Total revenues	350,545	320,811
Expenditures Various projects		28,425	152,651
	Total expenditures	28,425	152,651
Excess of revenues over expenditures		322,120	168,160
Fund balance at beginning of year	_	244,259	76,099
Fund balance at end of year	\$	566,379 \$	244,259

City of South El Monte
Proposition C Local Return Fund
Supplementary Information
Schedule of Expenditures – Actual and LACMTA Approved Project Budget
Year ended June 30, 2019
(With Comparative Actuals for 2018)

		2019						
Project Code	Project Name	LACMTA Budget		Actual	_	Variance Positive (Negative)		2018 Actual
160-01	Bus Shelter (Project #408) \$	7,200	\$	6,408	\$	792	\$	-
400-02	Santa Anita and Fern/Elliot Signalization Project (# 290)	156,798		11,025		145,773		-
400-03	Santa Anita and Fern/Elliot Signalization Project (# 294)	23,170		6,255		16,915		-
400-04	Santa Anita and Rush Signalization Project	23,430		-		23,430		-
450-01	Durfee Median Improvement and Striping	-		-		-		122,121
270-01	San Gabriel Valley Council of Governments Membership	-		3,250	*	(3,250)		-
480-02	Administration	59,899		1,487	_	58,412		30,530
	Total expenditures \$	270,497	\$	28,425	\$	242,072	\$	152,651

<sup>\*</sup> See Compliance Matrix and Schedule of Findings and Questioned Costs.

Date Acquired	Description		Balance July 1, 2018	 Additions	<u> </u>	Deletions	Balance June 30 2019	
05/27/1993	1993 Wagon	\$	11,381	\$ -	\$	- \$	11,38	31
12/09/1993	Maco Bubble Top		3,150	-		-	3,15	0
12/09/1993	94 Aerotech 16 Passenger Van		38,204	-		-	38,20	)4
12/09/1993	94 Aerotech 21 Passenger Van		41,744	-		-	41,74	4
02/04/1995	Diagnostic Computer		24,754	-		-	24,75	<b>5</b> 4
12/17/1997	Ricon Activan		39,919	-		-	39,91	9
06/30/2005	Garvey Avenue Pedestrian Safety							
	Signal		45,620	-		-	45,62	20
06/30/2005	Michael Hunt to Merced Construction		95,259	-		-	95,25	9
06/30/2005	Garvey Reconstruction		531,299	-		-	531,29	9
06/03/2006	Durfee Street Improvement		455,245	-		-	455,24	5
10/31/2006	Santa Anita Avenue Phase I		376,843	-		-	376,84	3
10/27/2009	Peck/Durfee Project	_	749,529	 	_		749,52	29
	Total	\$	2,412,947	\$ -	\$	\$	2,412,94	7

			Ju	ne 3	30
		-	2019		2018
	ASSETS	-		_	
Cash and investments		\$	607,775	\$	340,915
	Total assets	\$	607,775		340,915
		-		-	
LIABILITIES	S AND FUND BALANCE				
Liabilities					
Accounts payable		\$	10,071	\$	-
Due to General Fund			268,474		-
	Total liabilities	-	278,545		-
Fund balance					
Restricted		_	329,230		340,915
	Total fund balance		329,230		340,915
	Total liabilities and fund balance	\$	607,775	\$	340,915

		Years ended J	June 30
	_	2019	2018
Revenues			
Measure R	\$	260,629 \$	241,206
Investment income	<u>-</u>	4,460	1,015
	Total revenues	265,089	242,221
<b>Expenditures</b> Various projects	Total expenditures	276,774 276,774	409,997 409,997
Deficiency of revenues over expenditure	es	(11,685)	(167,776)
Fund balance at beginning of year	_	340,915	508,691
Fund balance at end of year	\$_	329,230 \$	340,915

#### City of South El Monte Measure R Local Return Fund Supplementary Information Schedule of Expenditures – Actual and LACMTA Approved Project Budget Year ended June 30, 2019 (With Comparative Actuals for 2018)

				2019		
Project Code	Project Name		LACMTA Budget	 Actual	Variance Positive (Negative)	2018 Actual
1.05	Street and Sidewalk Improvement and Maintenance	\$	276,671	\$ 272,934	3,737 \$	253,614
1.25	Andrew/Thienes Sidewalk and ADA Ramp Project 288		70,000	-	70,000	-
2.16	Santa Anita and Klingerman Protected Left Turn Phase		-	-	-	1,918
2.16	Santa Anita and Rush Protected Left Turn Phases		-	-	-	1,918
2.16	Santa Anita and Central Protected Left Turn Phases		-	-	-	1,918
2.29	Rush and Peck Signalization Project		49,900	540	49,360	2,013
2.29	Fern and Klingerman Street Rehabilitation Project		-	-	-	139,316
2.29	Santa Anita and Central Protected Left Turn Phases		23,430	-	23,430	-
7.10	San Gabriel Valley Council of Governments		3,300	3,300	-	3,300
8.10	Fund Administration		8,695	 	8,695	6,000
	Total expenditures S	\$_	431,996	\$ 276,774	\$ 155,222 \$	409,997

City of South El Monte Measure R Local Return Fund Supplementary Information Schedule of Capital Assets Year ended June 30, 2019

Date Acquired		Description		 Balance July 1, 2018		Additions	 Deletions	 Balance June 30, 2019
	None			\$	\$	-	\$ -	\$ <u>-</u>
			Total	\$	- \$	-	\$ -	\$ -

			Ju	ne 30	0
			2019		2018
	ASSETS				
Cash and investments		\$	325,910	\$	212,033
	Total assets	\$	325,910		212,033
LIABILITIES Liabilities Accounts payable Due to General Fund	S AND FUND BALANCE  Total liabilities	<b>\$</b> 	10,270 40,040 50,310	\$ 	- - -
Fund balance					
Restricted			275,600		212,033
	Total fund balance		275,600		212,033
	Total liabilities and fund balance	\$	325,910	\$	212,033

		Years end	ded June 30
	_	2019	2018
Revenues			
Measure M	\$	293,448	\$ 218,588
Investment income		2,694	10
	Total revenues	296,142	218,598
Expenditures Various projects	Total expenditures _	232,575 232,575	6,565 6,565
Excess of revenues over expenditures		63,567	212,033
Fund balance at beginning of year	_	212,033	<del>-</del>
Fund balance at end of year	\$ <u> </u>	275,600	\$ 212,033

#### City of South El Monte Measure M Local Return Fund Supplementary Information Schedule of Expenditures – Actual and LACMTA Approved Project Budget Year ended June 30, 2019 (With Comparative Actuals for 2018)

		2019				
Project Code	Project Name	LACMTA Budget	Actual		Variance Positive (Negative)	2018 Actual
1.05	Alesia Street and Lerma Road Improvements \$	82,914 \$	86,887	\$	(3,973) \$	-
1.20	Thienes and Tyler Intersection Signalization Project	65,000	66,100		(1,100)	-
1.20	Safety Street Light Design from Santa Anita/Tyler to					
	Fawcett	31,900	24,419		7,481	6,565
1.90	Civic Center and Interjuridictional Bikeway Project	100,000	-		100,000	-
1.90	City-Wide Safety Curb Painting	12,436	12,435		1	-
8.10	Administration	32,000	42,734	*	(10,734)	=
	Total expenditures \$	324,250 \$	232,575	\$	91,675 \$	6,565

<sup>\*</sup> See Compliance Matrix and Schedule of Findings and Questioned Costs.

City of South El Monte Measure M Local Return Fund Supplementary Information Schedule of Capital Assets Year ended June 30, 2019

Date Acquired		Description			Balance July 1, 2018		Additions	Deletions		Balance June 30, 2019
Acquired		Description		_	2010		Additions	 Deletions	_	2013
	None			\$		\$	-	\$ -	\$_	
			Total	\$		- \$	-	\$ -	\$	-

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Fund Accounting**

The operations of the Proposition A Local Return Fund (PALRF), the Proposition C Local Return Fund (PCLRF), the Measure R Local Return Fund (MRLRF) and the Measure M Local Return Fund (MMLRF) (collectively, the Funds) of the City of South El Monte (the City) are accounted for in separate sets of self-balancing accounts that comprise their assets, liabilities, fund balance, revenues and expenditures.

PALRF and PCLRF represent 25% and 20%, respectively, of the ½ cent Proposition A and ½ cent Proposition C sales taxes which are distributed to the jurisdictions within Los Angeles County based on population and must be used exclusively for transportation related programs and projects.

MRLRF is derived from 15% of the county-wide ½ cent Measure R sales tax which is distributed to the jurisdictions within Los Angeles County based on a per capita basis and must be used exclusively for transportation purposes.

MMLRF is derived from 17% of the county-wide ½ cent Measure M sales tax which is distributed to the jurisdictions within Los Angeles County based on a per capita basis and must be used exclusively for transportation purposes.

#### **Basis of Accounting and Measurement Focus**

The PALRF, PCLRF, MRLRF and MMLRF are reported as Special Revenue Funds of the City and are accounted for using the modified accrual basis of accounting. Revenues are recognized when they become "susceptible to accrual", that is, measurable and available to finance expenditures of the current period. Expenditures are recorded when the liability is incurred.

Special Revenue Funds are reported on a spending or "financial flow" measurement focus. This means that generally, only current assets, current liabilities and deferred inflows and outflows of resources are included on their balance sheets. Statements of revenues, expenditures and changes in fund balances for Special Revenue Funds generally present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

#### **Budgets and Budgetary Accounting**

The budgeted amounts presented in this report for comparison to the actual amounts are based on budgets approved by LACMTA and are presented in accordance with accounting principles generally accepted in the United States of America.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fair Value Measurement**

In accordance with GASB Statement No. 72, Fair Value Measurement and Application, the City categorizes its fair value measurement within the fair value hierarchy that is based on the valuation inputs used to measure the fair value of the investment. Level 1 inputs are quoted prices in active markets for identical investments; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Accordingly, the City reports its investments at fair value and recognizes unrealized gain (loss) on investments.

Refer to the City's Comprehensive Annual Financial Report for detailed disclosures regarding the City's investments policy and fair value measurement disclosures.

#### **Fund Balance Reporting**

Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, establishes the fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

The PALRF, PCLRF, MRLRF and MMLRF report the following fund balance classification as of June 30, 2019 and 2018:

Restricted - Amounts that are constrained for specific purposes, which are
externally imposed by providers, such as creditors, or amounts constrained
due to constitutional provisions or enabling legislation. The use of the
Funds' remaining fund balances are restricted for projects approved by
LACMTA.

Information regarding the fund balance reporting policy adopted by the City is described in the City's Comprehensive Annual Financial Report.

#### NOTE 2 ANNUAL FINANCIAL STATEMENTS

The financial statements reflect only the financial position and results of operations of the PALRF, PCLRF, MRLRF and MMLRF, and do not purport to, and do not present fairly the City's financial position as of June 30, 2019 and 2018, and the changes in its financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### NOTE 3 PROPOSITION A AND PROPOSITION C LOCAL RETURN COMPLIANCE REQUIREMENTS

The Proposition A Ordinance requires that Local Return (LR) funds be used exclusively to benefit public transit. Expenditures related to fixed route and paratransit services, Transportation Demand Management, Transportation Systems Management and fare subsidy programs that exclusively benefit transit are all eligible uses of Proposition A LR funds. Proposition A LR funds may also be traded with other Jurisdictions in exchange for general or other funds.

The Proposition C Ordinance directs that LR funds also be used to benefit public transit, as described above, but provides an expanded list of eligible project expenditures including Congestion Management Programs, bikeways and bike lanes, street improvements supporting public transit service, and Pavement Management System projects. Proposition C LR funds cannot be traded.

Proposition A and Proposition C LR funds must be expended within three years of the last day of the fiscal year in which funds were originally allocated.

In accordance with *Proposition A and Proposition C Local Return Program Guidelines*, funds received pursuant to these guidelines may only be used for Proposition A and Proposition C Local Return approved programs. See accompanying Compliance Matrix.

#### NOTE 4 MEASURE R LOCAL RETURN COMPLIANCE REQUIREMENTS

The Measure R Ordinance specifies that LR funds be used exclusively for transportation purposes.

Measure R LR funds must be expended within five years of the first day of the fiscal year in which funds were originally allocated or received.

In accordance with *Measure R Local Return Program Guidelines*, funds received pursuant to these guidelines may only be used for Measure R Local Return approved programs. See accompanying Compliance Matrix.

#### NOTE 5 MEASURE M LOCAL RETURN COMPLIANCE REQUIREMENTS

Measure M was approved by the voters of Los Angeles County on November 8, 2016 to improve transportation and ease traffic congestion consistent with the Los Angeles County Traffic Improvement Plan Ordinance approved by the Metro Board of Directors on June 23, 2016. The Measure M Ordinance specifies that LR funds be used exclusively for transportation purposes.

Measure M LR funds must be expended within five years of the first day of the fiscal year in which funds were originally allocated or received.

In accordance with *Measure M Local Return Program Guidelines*, funds received pursuant to these guidelines may only be used for Measure M Local Return approved programs. See accompanying Compliance Matrix.

#### NOTE 6 CASH AND INVESTMENTS

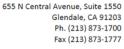
The PALRF, PCLRF, MRLRF and MMLRF cash balances were pooled with various other City funds for deposit and investment purposes. The share of each fund in the pooled cash account was separately maintained and interest income was apportioned to the participating funds based on the relationship of their average quarterly balances to the total of the pooled cash and investments.

Please refer to the City's Comprehensive Annual Financial Report (CAFR) for a full description of risks relating to cash and investments.

#### NOTE 7 SUBSEQUENT EVENTS

On January 30, 2020, the World Health Organization declared the coronavirus outbreak a "Public Health Emergency of International Concern" and on March 10, 2020, declared it to be a pandemic. Actions taken around the world to help mitigate the spread of the coronavirus include restrictions on travel, and quarantines in certain areas, and forced closures for certain types of public places and businesses. The coronavirus and actions taken to mitigate it have had and are expected to continue to have an adverse impact on the economies and financial markets of many countries. To date, it is unknown how long these conditions will last and what the complete financial effect will be to businesses and other affected organizations, including local governmental entities. However, management does not expect the impact to be material to the Funds' June 30, 2019 financial statements.

The City has evaluated events subsequent to June 30, 2019 to assess the need for potential recognition or disclosure in the financial statements. Such events were evaluated through August 27, 2020, the date the financial statements were available to be issued. Based upon this evaluation, it was determined that no other subsequent events occurred that require recognition or additional disclosure in the financial statements.





www.vasquezcpa.com

OFFICE LOCATIONS: Los Angeles Sacramento San Diego Manila

## Report of Independent Auditors on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

To the Honorable Members of the City Council of the City of South El Monte, California and the Los Angeles County Metropolitan Transportation Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Proposition A Local Return Fund, the Proposition C Local Return Fund, the Measure R Local Return Fund and the Measure M Local Return Fund (collectively, the Funds) of the City of South El Monte, California (the City) as of and for the year ended June 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated August 27, 2020.

#### **Internal Control over Financial Reporting**

In planning and performing our audits of the Funds' financial statements, we considered the City's internal control over the Funds' financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the Funds' financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Funds' financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a deficiency in internal control described in the Schedule of Findings on Internal Control over Financial Reporting as Finding No. FS 2019-001 that we consider to be a material weakness.





#### The City's Response to the Finding

The City's response to the finding identified in our audit is described in the accompanying Schedule of Findings on Internal Control over Financial Reporting. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's Proposition A Local Return Fund, Proposition C Local Return Fund, Measure R Local Return Fund and Measure M Local Return Fund financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Glendale, California August 27, 2020

gnew 4 Company LLP

#### Finding No. FS 2019-001: Year-end Closing Process

#### Criteria

Section V of the Proposition A and Proposition C Local Return Guidelines, Section VII of the Measure R Local Return Guidelines and Section XXV of the Measure M Local Return Guidelines states that, "It is the jurisdictions' responsibility to maintain proper accounting records and documentation to facilitate the performance of the audit as prescribed in these Guidelines".

#### Condition and Context

This year's closing process was delayed because some important procedures were not performed on time. This includes reconciliation of major balance sheet accounts including bank accounts.

#### Cause and Effect

We learned that the City lost several key employees in the finance and accounting department during the fiscal year 2018 and 2019. As such, there was a delay in the closing of the City's books for the fiscal year 2018 and 2019. Currently, the new accounting team and support do not have the institutional knowledge to ensure the books are updated and transactions are recorded correctly. These conditions resulted in delays in producing closing entries, trial balances, schedules, reconciliations, account analysis, and other financial reports needed by management and the auditors.

#### Recommendation

We recommend that the City of South El Monte establish and document proper closing and reconciliation procedures and assign responsibility for completing the procedures to specific City personnel. The closing procedures should be documented in a checklist that indicates who will perform each procedure and when completion of each procedure is due and is accomplished. The timing of specific procedures could be coordinated with the timing of management's or the auditor's need for the information. These reconciliations will provide assurance that financial statements are meaningful and accurate.

#### Views of Responsible Officials

The City is in the process of catching up on all accounting processes that have not been completed due to staff turnover and various other reasons. The new management team in the Finance Department are putting procedures in place to ensure monthly and annual year-end closing processes are well documented and occur on time.







www.vasquezcpa.com

OFFICE LOCATIONS: Los Angeles Sacramento San Diego Manila

#### **Report of Independent Auditors on Compliance**

To the Honorable Members of the City Council of the City of South El Monte, California and the Los Angeles County Metropolitan Transportation Authority

#### **Report on Compliance**

We have audited the compliance of the City of South El Monte, California (the City) with the Proposition A and Proposition C Local Return Guidelines, Measure R Local Return Guidelines and Measure M Local Return Guidelines (collectively, the Guidelines) for the year ended June 30, 2019.

#### Management's Responsibility

Management is responsible for the City's compliance with the Guidelines.

#### Auditors' Responsibility

Our responsibility is to express an opinion on the City's compliance with the Guidelines based on our audit. We conducted our audit of compliance in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the Guidelines. Those standards and the Guidelines require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on the Proposition A Local Return Program, Proposition C Local Return Program, Measure R Local Return Program and Measure M Local Return Program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with the Guidelines. However, our audit does not provide a legal determination of the City's compliance with the Guidelines.

#### **Opinion**

In our opinion, the City of South El Monte, California complied, in all material respects, with the compliance requirements of the Guidelines for the year ended June 30, 2019.





#### Other Matters

The results of our auditing procedures disclosed instances of noncompliance with the requirements, which are described in the accompanying Schedule of Findings and Questioned Costs as Findings #2019-001 through #2019-003. Our opinion is not modified with respect to these matters.

The City's responses to the noncompliance findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The City's responses were not subjected to the auditing procedures applied in the audit of compliance, and accordingly, we express no opinion on the responses.

#### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with the requirements, such that there is a reasonable possibility that material noncompliance will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with the requirements that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified deficiencies in internal control over compliance, as described in the accompanying Schedule of Findings and Questioned Costs as Findings #2019-002 and #2019-003, that we consider to be significant deficiencies.



The City's responses to the internal control over compliance findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The City's responses were not subjected to the auditing procedures applied in the audit of compliance, and accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Guidelines. Accordingly, this report is not suitable for any other purpose.

Glendale, California August 27, 2020

Varguer & Company LLP

mia .	111	Complia	ınce	Questioned	If no, provide details and
	es	No	N/A	Costs	management response.
tion C					
oller's					
	X				
		X			See Finding #2019-001
	_				
	^				
trie total					
	x				
	^				
	x				
	X				
eport					
	X				
ents are					
	X				
ntation are					
		X		\$26,152	See Finding #2019-002
	X				
ible			_		
completed			^		
			X		
was on					
	χ				
	-				
	X				
	counts  counts	tion C  coller's counts  X  X  e cot been ty tax. deeded ect budget ded corm (Form  X  ses are the total  X  Yover d in Form  X  ary submitted  X  Report ed timely. Eents are  X  es, record contation are  ent System eing used e or  S  X  is able  completed elligent ms  Was on  X	counts  Coller's Counts  X  Counts  Counts  X  Counts  Coun	counts  Coller's Counts  X  Cover Counts  Cover Cou	tion C  Coller's Coounts  X  Be of been by tax.  Reeded ect budget ded orm (Form  X  Ses are the total  X  X  X  X  X  X  X  X  X  X  X  X  X

		Compliance Requirements	In Compliance			Questioned	If no, provide details and		
		•	Yes	No	N/A	Costs	management response.		
B.	Me	easure R Local Return Fund							
	1.								
		transportation purposes.	Х						
	2.	Funds were used to augment,							
		not supplant, existing local							
		revenues being used for							
		transportation purposes unless							
		there is a funding shortfall.	Х						
	3.	3							
		Understandings on file.	Х						
	4.	Separate Measure R Local							
		Return Account was							
		established.	Χ						
	5.								
		allocations, project generated							
		revenues and interest income							
		was properly credited to the							
		Measure R Local Return							
	_	Account.	Х						
	6.	Funds were expended with	V						
		LACMTA's approval.	Х						
	7.	, , , , , , , , , , , , , , , , , , , ,	V						
	_	was submitted timely.	Х						
	8.	Expenditure Report (Form Two)							
	0	was submitted timely.	X						
	9.	Timely use of funds.	_ ^						
	10.	Administrative expenses are							
	11	within the 20% cap.	Х						
	11.	Fund exchanges were approved by LACMTA.			X				
	10	A separate account was			^				
	12.	established for Capital reserve							
		funds and Capital reserve was							
		approved by LACMTA.			X				
	12	Recreational transit form was							
	13.	submitted timely.			X				
		Submitted timery.	l	l		1			

Compliance Requirements		Complia	ance	Questioned	If no, provide details and		
·	Yes	No	N/A	Costs	management response.		
C. Measure M Local Return Fund							
Funds were expended for							
transportation purposes.		Х		\$15,215	See Finding #2019-003		
<ol><li>Funds were used to augment,</li></ol>							
not supplant, existing local							
revenues being used for							
transportation purposes unless							
there is a funding shortfall.	X						
Signed Assurances and							
Understandings on file.	X						
Separate Measure M Local							
Return Account was							
established.	X						
5. Revenues received including							
allocations, project generated							
revenues and interest income							
was properly credited to the Measure M Local Return							
Account.	X						
6. Funds were expended with							
LACMTA's approval.	X						
7. Expenditure Plan (Form M-							
One) was submitted timely.	Х						
8. Expenditure Report (Form M-	<del>  ^</del>						
Two) was submitted timely.	Х						
9. Timely use of funds.	X						
10. Administrative expenses are							
within the 20% cap.	Х						
11. Fund exchanges were							
approved by LACMTA.			Х				
12. A separate account was							
established for Capital reserve							
funds and Capital reserve was							
approved by LACMTA.			X				
<ol><li>Recreational transit form was</li></ol>							
submitted timely.			X				



#### **PCLRF: Finding #2019-001**

Compliance Reference	Section I(C) of the Proposition A and C Local Return Guidelines states that, "Jurisdiction shall submit for approval a project Description Form (Form A) prior to the expenditure of funds: 1) a new project; 2) a new route; 3) a 25 percent change (increase or decrease) in route or revenue vehicle miles for an established LR funded transit service;4) a 0.75 miles or greater service change that duplicates/overlays an existing transit service; or 5) a 25 percent or greater change in an approved LR project budget or scope on all operating or capital LR projects."
Condition	The City claimed expenditures under the PCLRF project Code 270-01, San Gabriel Valley Council of Governments Membership, totaling \$3,250 with no prior approval from LACMTA.
	Although we found the expenditures to be eligible for Local Return funding, this project had no prior approval from LACMTA.
Cause	In prior years, this item was classified under Prop C project code 480-02, Administration. With guidance from the auditors, the City reclassified it under project code 270-01. Subsequently, the LACMTA approved the City's reclassification and the City shared that communication with the auditors.
Effect	Proposition C LR funds were expended towards project expenditures without prior approval by LACMTA.
Recommendation	We recommend for the City to establish procedures and controls to ensure that approval is obtained from LACMTA prior to spending on any Local Return-funded projects.
Management's Response	We agree and intend to do so.
Finding Corrected During the Audit	LACMTA Program Manager granted a retroactive approval of projects budget on July 30, 2020. No follow up is required.

#### **PALRF: Finding #2019-002**

#### **Compliance Reference**

Proposition A and Proposition C Local Return Guidelines (Guidelines) Section II states that, "A proposed expenditure of funds shall be deemed to be for public transit purposes to the extent that it can reasonably be expected to sustain or improve the quality and safety of and/or access to public transit services by the general public or those requiring special public transit assistance". Also, Section V states that, "It is the jurisdictions' responsibility to maintain proper accounting records and documentation to facilitate the performance of the audit as prescribed in these Guideline".

On February 14, 2019, the LACMTA Local Return Program Manager re-affirmed the memo issued on April 29, 2014 addressed to all Jurisdictions to provide clarification for adequate salary and related costs documentations for the audit of the Local Return funds.

Below are recommendations to ensure that jurisdictions have adequate evidence to support its compliance with the Local Return Guidelines:

- 1. All hours are required to be documented. Develop and/or maintain a system that will keep track of actual hours worked by employees whose salaries and benefits were charged to the LACMTA project. Expenditures claimed based solely on budgeted amounts is not considered adequate documentation because it does not reflect actual expenditures incurred on the LACMTA Project and do not provide adequate evidence that labor hours charged has transit/transportation purpose. The record of hours worked must: a) identify the LACMTA project, b) be authenticated by the employee and approved by his/her immediate supervisor, and c) tie to hours reported in the payroll records.
- 2. Provide adequate support for indirect costs. For indirect expenditures allocated to LACMTA projects, develop and/or maintain a system that distributes allowable expenditures to projects based on causal or beneficial relationships. Expenditures cannot be claimed on LACMTA project if the expenditures are not allowable (i.e., not transportation or transit related) or not allocable to the LACMTA project (i.e., LACMTA project did not cause the incurrence of the expenditure or LACMTA project did not benefit from the expenditure).

#### **PALRF: Finding #2019-002**

Condition	The City claimed salaries and benefits expenditures under project code 170-01, Bus Shelter Maintenance, of \$26,152 which is based on budget and are not supported by actual time charges.
Cause	Lack of oversight by City's management on the compliance with the requirements of the Guidelines. Moreover, there were turnover in key positions in the finance and accounting department during the past fiscal years.
Effect	If the labor charges are not supported by actual time charges and documented time study or indirect cost allocation plan, the Guidelines require the City to return the money to the Local Return Funds.
Recommendation	We recommend that the City provide documentation to support the salaries and benefit charges to PALRF. If these documents are not provided, the City is required to reimburse its PARLF account the amount of \$26,152. In addition, we recommend that the City establish controls to ensure that the salaries and benefits charged to the Local Return funds are adequately supported by timesheets, payroll registers, personnel action forms with job descriptions, or similar documentation as required by the Guidelines.
Management's Response	In Fiscal 2020, the Grant Coordinator recommended to the Interim Finance Director and Accounting Manager to change the City's practice from predetermined labor allocation to actual timesheet. The Interim Finance Director and Interim Accounting Manager concurred and adopted her recommendation. This matter also became very important to the City for potential FEMA/OES reimbursement due to COVID-19 incurred labor cost.
	The City is currently going through on RFP process to conduct a fully burdened hourly rate cost and fee study. Proposals are being accepted through the end of this month. Once the most qualified candidate is selected, we intend to have a professional study and indirect cost allocation plan which also meets the Federal guidelines.

#### **MMLRF: Finding #2019-003**

#### **Compliance Reference**

Measure M Local Return Guidelines Section (A) (I) states that, "The Measure M Ordinance specifies that LR funds are to be used for transportation purposes. No net revenues distributed to Jurisdictions may be used for purposes other than transportation purposes". Also, Section VII states that, "It is the jurisdictions' responsibility to maintain proper accounting records and documentation to facilitate the performance of the audit as prescribed in these Guidelines".

On February 14, 2019, the LACMTA Local Return Program Manager re-affirmed the memo issued on April 29, 2014 addressed to all Jurisdictions to provide clarification for adequate salary and related costs documentations for the audit of the Local Return funds.

Below are recommendations to ensure that jurisdictions have adequate evidence to support its compliance with the Local Return Guidelines:

- All hours are required to be documented. Develop and/or maintain a system that will keep track of actual hours worked by employees whose salaries and benefits were charged to the LACMTA project. Expenditures claimed based solely on budgeted amounts is not considered adequate documentation because it does not reflect actual expenditures incurred on the LACMTA project and do not provide adequate evidence labor that hours charged transit/transportation purpose. The record of hours worked must: a) identify the LACMTA project, b) be authenticated by the employee and approved by his/her immediate supervisor, and c) tie to hours reported in the payroll records.
- 2. Provide adequate support for indirect costs. For indirect expenditures allocated to LACMTA projects, develop and/or maintain a system that distributes allowable expenditures to projects based on causal or beneficial relationships. Expenditures cannot be claimed on LACMTA project if the expenditures are not allowable (i.e., not transportation or transit related) or not allocable to the LACMTA project (i.e., LACMTA project did not cause the incurrence of the expenditure or LACMTA project did not benefit from the expenditure).

#### MMLRF: Finding #2019-003 (Continued)

Condition	The City claimed salaries and benefits expenditures under project code 8.10, Administration, of \$15,215 which is based on budget and are not supported by actual time charges.
Cause	Lack of oversight by City's management on the compliance with the requirements of the Guidelines. Moreover, there were turnover in key positions in the finance and accounting department during the past fiscal years.
Effect	If the labor charges are not supported by actual time charges and documented time study or indirect cost allocation plan, the Guidelines require the City to return the money to the Local Return Funds.
Recommendation	We recommend that the City provide documentation to support the salaries and benefit charges to MMLRF. If these documents are not provided, the City is required to reimburse its MMLRF account the amount of \$15,215. In addition, we recommend that the City establish controls to ensure that the salaries and benefits charged to the Local Return funds are adequately supported by timesheets, payroll registers, personnel action forms with job descriptions, or similar documentation as required by the Guidelines.
Management's Response	In Fiscal 2020, the Grant Coordinator recommended to the Interim Finance Director and Accounting Manager to change the City's practice from predetermined labor allocation to actual timesheet. The Interim Finance Director and Interim Accounting Manager concurred and adopted her recommendation. This matter also became very important to the City for potential FEMA/OES reimbursement due to COVID-19 incurred labor cost.
	The City is currently going through on RFP process to conduct a fully burdened hourly rate cost and fee study. Proposals are being accepted through the end of this month. Once the most qualified candidate is selected, we intend to have a professional study and indirect cost allocation plan which also meets the Federal guidelines.



An exit conference was held on August 27, 2020 with the City of South El Monte representatives. Those in attendance were:

Vasquez and Company LLP representative:

Marialyn Salvador – Audit Senior Manager

City of South El Monte representatives:
William Fox – Interim Finance Director
Masami Higa – Interim Finance Manager
Irma Peniche – Grants Coordinator

#### Matters discussed:

Results of the audit disclosed instances of noncompliance with the Guidelines and a deficiency in internal control over financial reporting.

A copy of this report was forwarded to the following City of South El Monte representatives for comments prior to the issuance of the final report:

William Fox – Interim Finance Director Masami Higa – Interim Finance Manager Irma Peniche – Grants Coordinator



#### www.vasquezcpa.com

Vasquez & Company LLP has 50 years of experience in performing audit, accounting & consulting services for all types of nonprofit organizations, for-profit companies, governmental entities and publicly traded companies. Vasquez is a member of the RSM US Alliance. RSM US Alliance provides its members with access to resources of RSM US LLP. RSM US Alliance member firms are separate and independent businesses and legal entities that are responsible for their own acts and omissions, and each are separate and independent from RSM US LLP. RSM US LLP is the U.S. member firm of RSM International, a global network of independent audit, tax, and consulting firms. Members of RSM US Alliance have access to RSM International resources through RSM US LLP but are not member firms of RSM International. Visit rsmus.com/about us for more information regarding RSM US LLP and RSM International. The RSM™ logo is used under license by RSM US LLP. RSM US Alliance products and services are proprietary to RSM US LLP.