Los Angeles County Metropolitan Transportation Authority One Gateway Plaza 3rd Floor Board Room Los Angeles, CA



Board Report

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Agenda Number: 16.

CONSTRUCTION COMMITTEE EXECUTIVE MANAGEMENT COMMITTEE NOVEMBER 17, 2016

SUBJECT: PROJECT LABOR AGREEMENT/CONSTRUCTION CAREERS POLICY (PLA/CCP) REPORT (DATA THROUGH SEPTEMBER 2016), AND 12-MONTH PILOT LOCAL HIRE INITIATIVE

ACTION: RECEIVE AND FILE

RECOMMENDATION

RECEIVE AND FILE status update on the **Project Labor Agreement and Construction Careers Policy programs through the quarter ending September 2016**.

<u>ISSUE</u>

In January 2012, the Board approved the Project Labor Agreement (PLA) with the Los Angeles/Orange Counties Building and Construction Trades Council and the Construction Careers Policy (CCP). One benefit of the PLA is to encourage construction employment and training opportunities in economically disadvantaged geographic areas throughout the United States. Another benefit of the PLA is that work stoppages are prohibited.

Consistent with the Board approved PLA and CCP prime contractors are required to provide Metro with monthly reports detailing progress towards meeting the targeted worker hiring goals. Additionally, consistent with Metro's Labor Compliance policy and federal Executive Order 11246, the prime contractors provide Metro with worker utilization data by ethnicity and gender.

The attached report provides the current status (through September 2016) of construction projects subject to the PLA/CCP.

DISCUSSION

There are ten active construction contracts and nine completed contracts with the PLA/CCP program requirements, as of September 2016.

Project Name:	Prime Contractor:	Targeted Worker Goal (40%)	Apprentice Worker Goal (20%)	Disadvantaged Worker Goal (10%)	* Percentage of Disadvantaged Worker Participation that are in the Criminal Justice System Category
Crenshaw/LAX Transit Corridor	Walsh/Shea Corridor Constructors	58.81%	20.14%	12.54%	38.89%
Regional Connector Transit Corridor	Regional Connector Constructors, JV	57.73%	19.26%	8.53%	51.33%
Westside Subway Extension Project, Section 1 – D/B	Skanska-Traylor-Shea, JV	<mark>69</mark> .52%	16.24%	9.51%	59.75%
Metro Red Line/Metro Orange Line (MRL/MOL) North Hollywood Station West Entrance	Skanska	57.93%	24.29%	16.00%	84.43%
Universal City Pedestrian Bridge	Griffith Company	38.13%	27.93%	9.18%	63.87%
Westside Extension Project Advanced Utility Relocation (La Cienega Station)	Bubalo Construction	65.41%	21.98%	21.22%	27.63%
Metro Blue Line Pedestrian and Swing Gates	lcon-West	5 <mark>8.26%</mark>	21. <mark>74</mark> %	10.11%	<mark>9</mark> 9.52%
Division 16 Southwestern Yard	Hensel Phelps/Herzog, JV	46.34%	16.51%	11.08%	50.89%
MRL Pershing Square Canopy Addition and Escalator Replacements	Clark Construction, LLC	55.56%	27.04%	10.19%	35.09%
Patsaouras Plaza POV Relocation, Pavers & Storm Drain Repair	AP Construction	76.70%	24.19%	41.30%	9.14%

In summary, of the ten active construction projects for this reporting period, nine contractors are exceeding the 40% Targeted Worker goal, seven contractors are exceeding the 20% Apprentice Worker goal and seven contractors are achieving the10% Disadvantaged Worker goal.

*<u>Percentage of Disadvantaged Worker Participation that have had involvement with the Criminal</u> Justice System Category

Part of Metro's PLA/CCP workforce requirement is the utilization of Disadvantaged workers on projects. One of the nine criteria for a Disadvantaged Worker is "having a criminal record or other involvement with the criminal justice system". The data shown in the table above (last column) is the percentage of Disadvantaged Workers (based on hours worked) that have criminal records or involvement with the criminal justice system that have worked, or are still working on Metro's PLA/CCP projects.

Currently Active Contracts

<u>Crenshaw/LAX Transit Corridor</u> <u>Prime: Walsh/Shea Corridor Constructors</u>

The Crenshaw/LAX Transit Corridor project Contractor has completed 75.93% of the estimated construction work hours for this project. The Contractor is currently exceeding the Targeted Worker goal at 58.81%, Apprentice Worker Goal at 20.14% Disadvantaged Worker goal at 12.54% and the minority participation percentage goals, but not meeting the 6.90% Female Participation goal at 3.16%. The attainment for the 20% Apprentice Worker goal is based on total apprentice-able hours. For this reporting cycle, the Contractor has met the PLA/CCP workforce provisions, and has achieved the Apprentice Worker goal ahead of its Employment Hiring Plan schedule.

<u>Regional Connector Transit Corridor</u> <u>Prime: Regional Connector Constructors, Joint Venture</u>

The Regional Connector Transit Corridor project has completed 12.48% of the estimated construction work hours for this project. The Contractor is currently exceeding the Targeted Worker goal at 57.73%, and the minority participation percentage goals, but not meeting the 20% Apprentice Worker goal at 19.26%, the 10% Disadvantaged Worker goal at 8.53% and the 6.90% Female Participation goal at 2.96%. The attainment for the 20% Apprentice Worker goal is based on total apprentice-able hours.

The Contractor has submitted an Employment Hiring Plan which states compliance with the PLA/CCP workforce goals will be met in the latter part of 2016. Staff will continue to work closely with the Contractor towards meeting all worker goals for this project.

<u>Westside Subway Extension Project, Section 1 Design-Build</u> <u>Prime: Skanska-Traylor-Shea, a Joint Venture (STS)</u> The Westside Subway Extension Project, Section 1 is underway and only 7.70% of the estimated construction work hours for this project have been performed. The Contractor is currently exceeding the Targeted Worker goal at 69.52% and the minority participation percentage goals, but not meeting the 20% Apprentice Worker goal at 16.24%, the 10% Disadvantaged Worker goal at 9.51% and the 6.90% Female Participation goal at 4.81%. The attainment for the 20% Apprentice Worker is based on total apprentice-able hours. This project is in the early stage of the design-phase with limited construction and the attainments are in line with the Contractor's submitted Employment Hiring Plan which states compliance with the PLA/CCP workforce goals will be met in Mid-2018.

Metro Red Line/Metro Orange Line (MRL/MOL) North Hollywood Station West Entrance Prime: Skanska

The Metro Red Line/Metro Orange Line (MRL/MOL) North Hollywood Station West Entrance project Contractor has completed 99.40% of the estimated construction work hours on this project. The Contractor is currently exceeding the Targeted Worker goal at 57.93%, Apprentice Worker Goal at 24.29%, Disadvantaged Worker goal at 16.00%, Female Participation goal at 7.55% and the minority participation percentage goals. The attainment for the 20% Apprentice Worker goal is based on total apprentice-able hours. For this reporting cycle, the Contractor has met the PLA/CCP workforce provisions.

Universal City Pedestrian Bridge Prime: Griffith Company

The Universal City Pedestrian Bridge project Contractor has completed 98.13% of the estimated construction work hours on this project. The Contractor is currently exceeding the Apprentice Worker goal at 27.93%, and the minority participation percentage goals, but not meeting the 40% Targeted Worker goal at 38.13%, the 10% Disadvantaged Worker goal at 9.18% and the 6.90% Female Participation goal at 1.58%. The attainment for the 20% Apprentice Worker goal is based on total apprentice-able hours.

Staff is currently performing close-out audits on the Targeted Worker and Disadvantaged Worker non -compliance issues and will keep the Board updated on the outcome and any possible liquidated damages that will be assessed.

Westside Extension Project Advanced Utility Relocation (La Cienega) Prime: Bubalo Construction

The Westside Extension Project Advanced Utility Relocation project Contractor has completed 98.84% of the estimated construction work hours on this project. The Contractor is currently exceeding the Targeted Worker goal at 65.41%, Apprentice Worker goal at 21.98%, Disadvantaged Worker goal at 21.22%, and the minority participation percentage goals, but not meeting the 6.90% Female Participation goal at 0.58%. The attainment for the 20% Apprentice Worker goal is based on total apprentice-able hours. For this reporting cycle, the Contractor has met the PLA/CCP workforce provisions.

Metro Blue Line Pedestrian and Swing Gates Prime: Icon-West The Metro Blue Line Pedestrian and Swing Gates project Contractor has completed 73.15% of the estimated construction work hours on this project. The Contractor is currently exceeding the Targeted Worker goal at 58.26%, Apprentice Worker goal at 21.74%, Disadvantaged Worker goal at 10.11% and the minority participation percentage goals, but not meeting the 6.90% Female Participation goal at 0.58%. The attainment for the 20% Apprentice Worker is based on total apprentice-able hours. For this reporting cycle, the Contractor has met the PLA/CCP workforce provisions.

<u>Division 16 - Southwestern Yard</u> Prime: Hensel Phelps/Herzog, J.V.

The Division 16 Southwestern Yard project is underway and only 3.27% of the estimated construction work hours for this project have been performed. This project is in the early stage of the design-phase with limited construction, and as such, is not representative of the typical trades and hours that will be performed on the project. The Contractor is currently exceeding the Local Targeted Worker goal at 46.34%, Disadvantaged Worker goal at 11.08% and the minority participation percentage goals, but not meeting the 20% Apprentice Worker goal at 16.51% and the 6.90% Female Participation goal at 6.44%. The attainment for the 20% Apprentice Worker is based on total apprentice-able hours. The Contractor submitted an Employment Hiring Plan which states compliance with the PLA/CCP workforce goals will be met by mid-2017. This contract falls under the U.S. DOT's Local Hire Pilot Program.

<u>MRL Pershing Square Canopy Addition and Escalator Replacement</u> <u>Prime: Clark Construction, LLP</u>

The MRL Pershing Square Canopy Addition and Escalator Replacement project Contractor has completed 52.49% of the estimated construction work hours on this project. The Contractor is currently exceeding the Targeted Worker goal at 55.56%, Apprentice Worker goal at 27.04%, Disadvantaged Worker goal at 10.19% and the minority participation percentage goals, but not meeting the 6.90% Female Participation goal at 2.39%. The attainment for the 20% Apprentice Worker is based on total apprentice-able hours. For this reporting cycle, Contractor has met the PLA/CCP workforce provisions.

Patsaouras Plaza POV Relocation, Pavers and Storm Drain Repairs Prime: AP Construction

The Patsaouras Plaza Privately-Owned-Vehicle Relocation, Pavers and Storm Drain Repairs project Contractor has completed 96.12% of the estimated construction work hours on this project. The Contractor is currently exceeding the Targeted Worker goal at 76.70%, Apprentice Worker goal at 24.19%, Disadvantaged Worker goal at 41.30% and the minority participation percentage goals, but not meeting the 6.90% Female Participation goal at 3.61%. The attainment for the 20% Apprentice Worker is based on total apprentice-able hours. For this reporting cycle, the Contractor has met the PLA/CCP workforce provisions.

Completed Contracts

Completed Projects:	Prime Contractor:	Targeted Worker Goal (40%)	Apprentice Worker Goal (20%)	Disadvantaged Worker Goal (10%)	*Percentage of Disadvantaged Workers that are in the Criminal Justice System Category
Crenshaw Advanced Utility Relocation Project	Metro Builders	61.41%	13.84%	21.08%	2.90%
Westside Subway Extension Advanced Utility Relocation	Metro Builders	67.47%	11.12%	11.08%	0.00%
Westside Subway Exploratory Shaft	Innovative Construction Solutions	50.88%	75.05%	11.23%	96.23%
Regional Connector Transit Corridor Adv. Utility Relocation	Pulice Construction	51.61%	21.37%	22.83%	28.39%
CNG Emergency Generator Division 7 & 8	Taft Electric	46.42%	25.51%	39.08%	39.48%
Division 13 CNG Fueling Facility, Design/Build/Operate	Clean Energy	67.54%	20.17%	60.72%	49.48%
Metro Blue Line Stations Refurbishments	S.J. Amoroso	56.01%	26.10%	13.62%	28.03%
Westside Extension Project Advanced Utility Relocation (Fairfax Station)	WA Rasic	63.27%	20.61%	19.90%	9.24%
Metro Rail Security Kiosks	lcon-West	45.90%	27.06%	20.17%	100.00%

Crenshaw Advanced Utility Relocation Project Prime: Metro Builders

The Crenshaw Advanced Utility Relocation project is 100% complete as of September 2014. Final reporting shows the Targeted Worker attainment at 61.41%, Disadvantaged Worker attainment at 21.08% and the minority participation percentage goals were attained, but the Contractor did not meet the 20% Apprentice Worker goal at 13.84% and the 6.90% Female Participation goal at 0.52%. The attainment for the 20% Apprentice worker goal is based on total apprentice-able hours. Metro staff met with the Contractor in January 2015, and executed a special assessment for not meeting the apprentice goal for this project. The Contractor complied with Metro's special assessment and this issue is closed.

Westside Subway Extension Advanced Utility Relocation Prime: Metro Builders

The Westside Subway Extension Advanced Utility Relocation project is 100% complete as of October 2014. Final reporting shows the Targeted Worker attainment at 67.47%, Disadvantaged Worker attainment at 11.08%, Female Participation attainment at 7.48% and the minority participation percentage goals were attained, but the Contractor did not meet the 20% Apprentice Worker goal at 11.12%. The attainment for the 20% Apprentice worker goal is based on total apprentice-able hours. Metro staff met with the Contractor in January 2015, and executed a special assessment for not meeting the apprentice goal for this project. The Contractor complied with Metro's special assessment and this issue is closed.

<u>Westside Subway Exploratory Shaft</u> <u>Prime: Innovative Construction Solutions (ICS)</u>

The Westside Subway Extension Exploratory Shaft project is 100% complete as of October 2014. Final reporting shows the Targeted Worker attainment at 50.88%, Apprentice Worker attainment at 75.05%, Disadvantaged Worker attainment at 11.23% and the minority participation percentage goals were attained, but the Contractor did not meet the 6.90% Female Participation goal at 0.42%. The attainment for the 20% Apprentice worker goal is based on total apprentice-able hours. No labor grievances occurred on this project.

Regional Connector Transit Corridor Advanced Utilities Relocation Prime: Pulice Construction

The Regional Connector Transit Corridor Advanced Utilities Relocation project was terminated for convenience in April 2015 and is now closed. Final reporting shows the Targeted Worker attainment at 51.61%, Apprentice Worker attainment at 21.37%, Disadvantaged Worker attainment at 22.83% and the minority participation percentage goals were attained, but the Contractor did not meet the 6.90% Female Participation goal at 2.57%.

<u>CNG Emergency Generator Division 7 and 8</u> <u>Prime: Taft Electric</u>

The CNG Emergency Generator Division 7 and 8 project is 100% complete as of May 2015. Final

reporting shows the Targeted Worker attainment at 46.42%, Apprentice Worker attainment at 25.51%, Disadvantaged Worker attainment at 39.08% and the minority percentage goals were attained, but the Contractor did not meet the 6.90% Female Participation goal at 4.68%. The attainment for the 20% Apprentice worker goal is based on total apprentice-able hours. No labor grievances occurred on this project.

Division 13 CNG Fueling Facility, Design/Build/Operate Prime: Clean Energy

The Division 13 CNG Fueling Facility, Design/Build/Operate project Contractor is 100% complete as of June 2015. Final reporting shows the Targeted Worker attainment at 67.54%, Apprentice Worker attainment at 20.17%, Disadvantaged Worker attainment at 60.72% and the minority percentage goals were attained, but the Contractor did not meet the 6.90% Female Participation goal at 1.69%. The attainment for the 20% Apprentice worker goal is based on total apprentice-able hours. No labor grievances occurred on this project.

Metro Blue Line Station Refurbishments Prime: S.J. Amoroso

The Metro Blue Line Station Refurbishments project Contractor is 100% complete as of August 2015. Final reporting shows the Targeted Worker attainment at 56.01%, Apprentice Worker attainment at 26.10%, Disadvantaged Worker attainment at 13.62% and the minority percentage goals were attained, but the Contractor did not meet the 6.90% Female Participation goal at 0.48%. The attainment for the 20% Apprentice Worker goal is based on total apprentice-able hours.

Westside Subway Extension Advanced Utility Relocation (Fairfax Station) Prime: W.A. Rasic

The Westside Subway Extension Advanced Utility Relocation - Fairfax Station project is 100% complete as of December 2015. Final reporting shows the Targeted Worker attainment at 63.27%, Apprentice Worker attainment at 20.61%, Disadvantaged Worker attainment at 19.90% and the minority percentage goals were attained, but the Contractor did not meet the 6.90% Female Participation goal at 2.78%. The attainment for the 20% Apprentice Worker goal is based on total apprentice-able hours.

Metro Rail Security Kiosks Prime: Icon-West

The Metro Rail Security Kiosks project Contractor is 100% complete as of March 2016. Final reporting shows the Targeted Worker attainment at 45.90%, Apprentice Worker attainment at 27.06%, Disadvantaged Worker attainment at 20.17% and the minority percentage goals were attained, but the Contractor did not meet the 6.90% Female Participation goal at 0.00%. The attainment for the 20% Apprentice Worker goal is based on total apprentice-able hours.

FEMALE UTILIZATION UPDATE:

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Below is a female utilization participation report on Metro's PLA/CCP projects to track progress. The chart shows the number of cumulative female workers on active PLA/CCP projects within the last three months of FY17, as requested at the July 2015 Committee meeting.

Project Name:	No. of Female Workers Project Name: Prime Contractor: July 2016		No. of Female Workers August 2016	No. of Female Workers September 2016	
Crenshaw/LAX Transit Corridor	Walsh/Shea Corridor Constructors	82	83	83	
Regional Connector Transit Corridor	Regional Connector Constructors, JV	18	18	18	
Westside Subway Extension Project, Section 1	Skanska-Traylor-Shea, JV	22	22	23	
Metro Red Line/Metro Orange Line (MRL/MOL) North Hollywood Station West Entrance	Skanska	7	7	7	
Universal City Pedestrian Bridge	Griffith Company	5	5	5	
Westside Extension Project Advanced Utility Relocation (La Cienega Station)	Bubalo Construction	4	4	4	
Metro Blue Line Pedestrian and Swing Gates	Icon-West	1	1	1	
Division 16 – Southwestern Yard	Hensel Phelps/Herzog, JV	2	2	3	
Metro Red Line Pershing Square Canopy Addition & Escalator Replacement	Clark Construction	1	2	2	
Patsaouras Plaza POV Relocation, Pavers & Storm Drain Repair	AP Construction	2	2	2	

In an effort to increase female participation within Metro's PLA/CCP projects which has averaged 3.28% for all active PLA/CCP projects, staff has coordinated or is currently coordinating the following efforts:

- The Metro "Women Build METRO LA" (WBMLA) Committee Pre-Apprenticeship Boot Camp, which began on June 6, 2016 has now graduated 21 women committed to finding work in the Trades.
- To date, four women are working with IBEW on a project that once completed will enable them to be inducted as first period apprentices.
- All 21 women have been registered with the Los Angeles Trade Technical College Worksource Center for supportive service needs (tools, dues and other needs addressed as appropriate).
- DEOD will continue to track the progress of the graduates for one year.
- DEOD staff and Construction Relations coordinated an underground tour of the Crenshaw/King Blvd station box and the Tunnel Boring Machine with the Women Build Metro LA graduates.
- DEOD and WBMLA hosted graduation ceremony for the Boot Camp graduates with Director Dupont-Walker as the keynote speaker.
- Ron Miller, Executive Secretary of the LA/OC Building and Construction Trades Council, addressed the Boot Campers to determine interest and readiness.

Staff will continually report on the WBMLA activities and outreach efforts.

PILOT LOCAL HIRE INITIATIVE

In March 2015, the U.S. Department of Transportation (DOT) announced an initiative to permit, on an experimental basis, Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) recipients and sub- recipients the ability to utilize previously disallowed local/geographic-based labor hiring preferences and economic-based labor hiring preferences on Construction and Rolling Stock projects. This initiative was carried out as a pilot program for a period of one year and has been extended through March 6, 2017 under the FHWA and FTA's existing Authorities. The Pilot initiative may be implemented immediately on federally funded Construction projects.

While Metro has been implementing a local hire program on certain state and locally funded contracts since 2012, as of this quarterly reporting period, C0991 Division 16 - Southwestern Yard (contract amount of \$172mil) is the only construction project that is active and subject to the US DOT Pilot Local Hire Initiative.

This initiative is also included in the solicitation for the Westside Purple Line Extension Section 2 design build contract. Staff is continually monitoring federally funded PLA/CCP covered projects

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awarded during the "Pilot Local Hire Initiative" implementation period and will report any additional projects subject to the Local Hire Initiative Program to the Board.

Metro received DOT and FTA approval on September 30, 2015 to use Metro's Local Employment Program (LEP) on four Rolling Stock procurements. The Local Employment Program may only be applied on an experimental basis on Metro's New Heavy Rail Car, New Bus Buy and two Rail Car Overhaul solicitations. The FTA's approval also contained specific conditions that limit the Local Employment Program to a voluntary program. This means that the program cannot be used to determine responsiveness to the solicitation or as a basis for award. Nonetheless, the Local Employment Program will provide Proposers with an opportunity to receive up to 5% additional preferential scoring points if new jobs are committed as part of their proposal.

The FTA's approval also modified the definition of how Metro may define its geographical preference for new jobs and facility improvements for the New Heavy Rail Car and New Bus RFPs. For those two procurements the definition of local employment will include anywhere in the State of California. For the two rail vehicle overhaul projects the FTA will allow Metro to limit the geographical preference for new job creation to Los Angeles County.

Proposers that volunteer to participate in Metro's Local Employment Program and who commit to new job local job creation must also commit to hiring a minimum of 10% of their new work force as Disadvantaged Workers. The targeted hiring requirement will be a condition for obtaining any preferential scoring points.

The first Rolling Stock contract awarded using the new LEP was the A650 Red Line Overhaul contract, approved by the Board at the September 2016 meeting. That contract was awarded to Talgo Inc., which has committed to creating new jobs in Los Angeles County totaling \$2,212,676 in wages and benefits. This equates to 16.9 full time employees (FTE) job years for the base and option contract period.

The New Heavy Rail Car award recommendation is on the November 2016 Board agenda. The New Heavy Rail Car award recommendation includes a Contractor commitment to create wages and benefits for new Los Angeles County jobs totaling \$38,395,972 for the base and option contract. This equates to 320 FTE job years. The P2000 Overhaul award recommendation will be presented at the January 2017 Board meeting.

In August 2016, Metro issued a new Bus Buy RFP for up to 1200 buses. The RFP is comprised of 600 40-foot CNG buses, 400 60-foot CNG buses, and up to 200 40-foot and 60-foot electric buses. Multiple contract award recommendations will be presented to the Board in spring 2017. In July 2016 staff also submitted an updated application to the FTA seeking approval to apply our Local Employment Program on all 1200 buses, as part of the U.S. Department of Transportation's extension of the Local Hire Pilot Program for projects solicited through September 2016.

Staff will continue to report on the "Pilot Local Hire Initiative" on a quarterly basis as part of the Project Labor Agreement/Construction Careers Program quarterly updates.

<u>OUTREACH</u>

In efforts to attain the highest percentages of Targeted, Apprentice and Disadvantaged Workers on PLA/CCP projects, and to keep the community informed of opportunities, the contractors and DEOD participated and/or coordinated the following outreach efforts during this reporting period:

- Daily/weekly/bi-weekly meetings with outreach teams, contractors, elected staffers and/or community representatives.
- Continuous collaboration with Five Keys Charter to promote Metro's PLA/CCP workforce initiatives within Los Angeles County Jail system.
- Participated in the 15th Annual Job Fair for Foster Youth and Local Community, Office of L.A. County Supervisor, Mike D. Antonovich, held on May 14, 2016.
- City of L.A., Economic and Workforce Development Department, Clean Technology Business Development Forum event held May 16, 2016.
- Participated in East Los Angeles Community College Job Fair held on May 25, 2016.
- Participated in the Women Build Metro LA Boot Camp Graduation event held on July 15, 2016.
- Participated in YouthBuild Graduation Job Fair held on July 22, 2016.
- Participated in Word of Encouragement Community Church Job Resources Event held on November 1, 2016.

NEXT STEPS

Staff will continue to monitor and assist Contractors with hiring efforts, and will enforce compliance as necessary.

ATTACHMENTS

- A. PLA/CCP Report, Data through September 2016
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